

City of Pacifica

Pacifica Libraries Conceptual Design Report

May 2019





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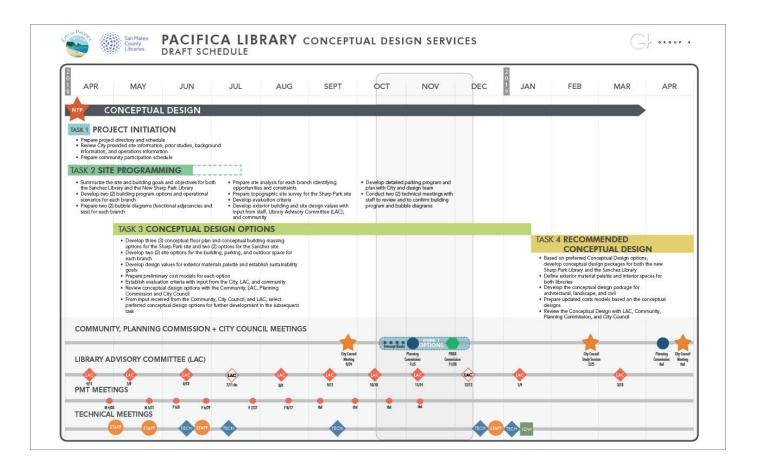


Town Commons Design Option for Sharp Park Library – Bird's-eye View from Palmetto Avenue

EXECUTIVE SUMMARY

The vision for Pacifica's Libraries responds to both the operational and capital costs challenges of providing 21st century library services and facilities for Pacifica, based on its unique geographical challenges and budget constraints, with an innovative two-branch system tailored to meet these needs. The plan for the two-branch system is to: replace the existing Sharp Park Library with a new full-service, 7 days/week branch with all of the amenities of a contemporary 21st century library; and to renovate the Sanchez Library to incorporate an "Open Access" service model and a library/community program space that will allow all of the current Library programming to continue and also support additional community uses, as well as programming and services provided by PB&R (Parks, Beaches and Recreation). The "Open Access" service model will provide convinient hours of access totaling ~12 hours/7 days a week, and will grant access to library services that lend themselves to self-directed uses (adult and children's browsing collections, holds, pickup, study space, Wifi and other technologies, etc.).

The next phase of implementation for both branches would be Schematic Design, where the site, floor plans, building exterior and interior, and building systems would be designed to the next level of refinement, with continued input from City staff, LAC, and the City Council, and with updates to the Planning Commission, PB&R Commission, and the community. Sustainability goals, ongoing maintenance, and lifecycle recommendations for the new building and systems would also be confirmed during Schematic Design.



BACKGROUND AND OVERVIEW

The Conceptual Design phase kicked off with the January 22, 2018 City Council meeting where the City Council took two significant steps towards improving Library services for all Pacificans.

The first step was the acceptance of the recommendations presented by the City's Library Advisory Committee, summarized in the Pacifica Libraries Opportunities Report (January 2018). The report recommends **developing a two-branch system for Pacifica** by replacing the existing Sharp Park Library with a new full-service branch, with all of the amenities of a contemporary 21st century library, and retaining library services at the Sanchez Library, as desired by the community. Specifically, the report proposed the following:

- The new **Sharp Park Library will be a full-service branch** that will provide a complete array of collections, spaces, and services that will include: seating, collections, technology, quiet reading space, library program space, information services, teen/children's/family spaces, small and large group study spaces, Pacifica Friends of the Library book sale area, collaboration/maker space, etc.
- The Sanchez Library will be renovated to: support an alternative operational service model that will provide core library services (access to a browsing collection, holds, and technology); and create a library/community program space that will support current library programs, community programming provided by PB&R (Parks, Beaches and Recreation), and other community activities.

The City Council's second step was to authorize City staff, the Library Advisory Committee, and Group 4 Architecture to proceed to the next stage of the project. The new task was to develop conceptual designs for both the new Sharp Park Library and the renovation/expansion of the Sanchez Library, following the recommendations in the Pacifica Libraries Opportunities report.

Based on this direction, the Library Advisory Committee, City staff, and the design team, with the community's input, have worked for the last 12 months to develop the **conceptual design for the new Sharp Park Library and the operational vision and plan for a renovated Sanchez Library**.

EXISTING SANCHEZ LIBRARY



EXISTING SHARP PARK LIBRARY



VISION FOR PACIFICA — Sanchez Library + Community Center



VISION FOR PACIFICA — Sharp Park Library Large Branch



Conceptual Design Vision

CONCEPTUAL DESIGN OVERVIEW

Conceptual design for the two branches commenced in April 2018 and kicked off with developing site and building programs. Working closely with the LAC, City staff, and the San Mateo County Libraries (SMCL), the design team established site and building objectives and goals, building program options, and operation scenarios. Concurrent with this work was the completion of the site analysis for each branch that identified site opportunities, site constraints, draft evaluation criteria, and building and site design values. Parking programs were developed for each site in collaboration with the City based on current ITE (International Traffic Engineers) standards and best planning practices for libraries. Technical meetings with staff were conducted to review and confirm the preferred building programs and diagrams.

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Conceptual floor plan, building massing, and site options for both the Sharp Park and Sanchez site were further refined with guidance from the LAC, City staff, and the San Mateo County Library. The two libraries were envisioned to have different operational service models: as a full-service branch, the Sharp Park Library will be operated similarly to other full-service branches in the SMCL system; the development of the Sanchez Library operational service model was a focus of the LAC's work during this phase and resulted in the recommendation for the "Open Access" service model. The "Open Access" service model concept embraces current technologies and service innovations in order to improve library and community access at Sanchez while addressing the budget limitations faced by the City supporting two libraries with the funding for one, and will be the first of its kind in the San Mateo County.

At the City Council meeting on September 24, 2018, the LAC presented their vision for a two-branch library system, the "Open Access" Library service model concept for Sanchez Library, and proposed design value options for the Sharp Park Library. The Council unanimously supported the LAC's and City staff's recommendations and directed them to use Council-adopted parameters to guide them in engaging the community and getting their input on the proposed service model for Sanchez, priorities for Sanchez services and programs, and design values for the new Sharp Park Library.

With this charge, the LAC, with City staff and Group 4's support, began reaching out to the community late in the summer of 2018, and has continued to do so through the spring of 2019. The outreach efforts have included an online survey, intercept kiosks, focus groups, and stakeholder interviews. Feedback was requested on 1) the "Open Access" service model for the Sanchez Library, 2) priorities for library services and library/community programming at the Sanchez Library, and 3) design values for the exterior architectural massing for the Sharp Park Library. To date, more than 700 responses have weighed in on the "Open Access" library concept, library and program service priorities for the Sanchez branch, and design direction for the new Sharp Park Library.

Conceptual design options for the renovation of the Sanchez Library and two conceptual design options for the new Sharp Park Library were presented to the City Council at a study session on February 25, 2019. The alternatives presented were based on the preferences and feedback on the site and building design values, received during the community outreach. Input from the City Council at the February study session was used to refine the preferred design alternative for the new Sharp Park Library and refine the floor plan options for the Sanchez branch which were then reviewed and confirmed by the LAC.

CONCEPTUAL DESIGN RECOMMENDATIONS

New Sharp Park Library

The recommended design option for the new full-service Sharp Park Library was selected in the February City Council study session, when the Council expressed its preference for the Town Commons design, and LAC concurred with that. The contemporary and modern design of the Town Commons option creates a strong civic presence on Palmetto Avenue at the front of the building, but is sensitively scaled on the residential side of the building, with a smaller massing along Hilton Way. The main reading rooms and



Community Outreach - PEFathon

the library/community program room are located on the west side of the building with prime ocean views and deck space. In addition, the library's angled massing is broken down through varied roof lines, which creates a series of protected, cascading outdoor terraces along the sloping site – providing a dedicated outdoor program space terrace and a children's terrace adjacent to the children's area.

The proposed 25,000 square foot building would include two stories of library space and a community room. The new building's first and second stories would be at approximately the same elevation as the current building's floors. The main entrance will welcome visitors into an airy lobby with vertical circulation created by an elevator and staircase leading all the way from the underground parking levels to the second floor. The landmark entryway will be further accentuated by the adjacent, elevated terrace, where library patrons will be able to return books after hours. All core library spaces will be on the first floor, while the community room, conference room, maker space and the back of house and staff areas will be on the second floor.

The new library will have a full array of library spaces which will include: a variety of seating for all ages and diverse uses, sufficient space to house an expanded collection with improved browsability, increased access to technology, quiet reading and study spaces, a multi-use program space, centrally located information services, a teen space, a children's space, a family space, small group study spaces, a collaboration/maker space and a dedicated space for the Pacifica Friends of the Library.

Renovated Sanchez Library

The Sanchez Library program and floor plan options will continue to evolve as the City aligns the project budget and funding strategy, and gains further insight regarding the community's priorities for the project. The ability for the Sanchez Library to expand within and beyond its walls through renovation or expansion, the multi-mode floor plan concept with both a library and community space, the potential partnership with PB&R, and community support for an "Open Access" library model, will allow the City to explore the next steps with a defined set of opportunities that will bring modern and flexible library services to the Sanchez



Town Commons - View Looking Southeast from Palmetto Avenue

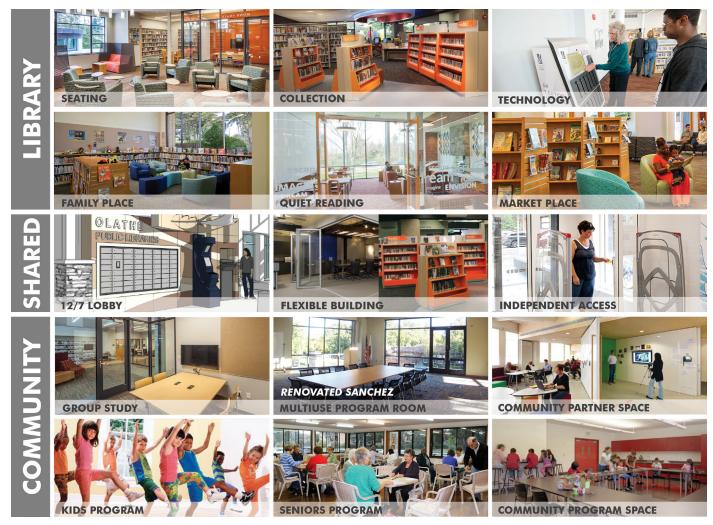


Town Commons Design Option for Sharp Park Library – View from Hilton Way





Sharp Park Library: Town Commons Floor Plan



Renovated Sanchez Library

Sanchez Library Building Program

The Sanchez Library program and floor plan options will continue to evolve as the City aligns the project budget and funding strategy, and gains further insight regarding the community's priorities for the project. The ability for the Sanchez Library to expand within and beyond its walls through renovation or expansion, the multi-mode floor plan concept with both a library and community space, the potential partnership with PB&R, and community support for an "Open Access" library model, will allow the City to explore the next steps with a defined set of opportunities that will bring modern and flexible library services to the Sanchez Library. As part of the next steps for the project, there will be a further development of the Sanchez Library floor plans, including the opportunity for a building expansion.



Town Commons - Bird's-eye View from Palmetto Avenue

NEW, FULL-SERVICE LIBRARY: SHARP PARK LIBRARY

Overview

Working closely with the community, the LAC, and City staff, more than 10 massing and design options were developed by Group 4. Each option was evaluated based on site and building criteria vetted by both the community and the LAC. The site criteria included accessibility, site capacity, economic impact, synergy/connectivity, and environment.

The proposed conceptual design option for the new Sharp Park Library carefully considers the site context requirements, integrating a prominent main entrance with a smaller-scale massing adjacent to the neighboring residences. The chosen design option features ocean-facing terraces and strong indoor-outdoor connections.

Pacifica's Town Commons

The Town Commons option is a contextual, contemporary design that balances both a prominent civic presence along Palmetto Avenue with a smaller-scale, single-story architecture on Hilton Way. Along Palmetto Avenue, a distinctive stair and elevator tower connect residents from the street level plaza, to the library level, to an expansive top floor community room oriented towards the Pacific Ocean. Varied roof lines break down the library's angled massing. The north side of the building along Hilton Way creates a series of protected, cascading outdoor terraces along the sloping site. Collectively, the entry plaza, the library reading terrace, and maker space terrace create a new community commons. The architectural massing of the building involves a series of angled roofs that provide both indoor-outdoor connections to the terraces, as well as generous, daylit interiors for both community and library public spaces. The shed roofs are oriented to the southwest, maximizing opportunities for the use of photovoltaics. Architectural accents including a wood-look trellis and exterior sunshades further augment the human-scale architecture of the library.



Town Commons – View Looking Southeast from Palmetto Avenue



Town Commons – View Looking North from Palmetto Avenue

SHARP PARK SITE DESIGN, PARKING, AND ACCESS

Sharp Park Site

The Sharp Park Library site is a City-owned site, located in the Palmetto Business District on Hilton Way, and as it is the location of the current Sharp Park Library, it is zoned for public facility use. The site can accommodate a new 25,000 square foot building, which would include two stories of library space and a shared use library/community room. The two stories would be at approximately the same elevation as the current building's floors.

It is an excellent site for a library, located at the start of the business district on Palmetto avenue, in close proximity to the City's only middle school and one of the high schools, near City Hall and the City's landmark Pier. The site transitions from a commercial district on the west edge to a residential area on the east side. Designing the building so that it fits well in the existing context and matches the scale of the neighboring buildings, which are both small residential units and a larger apartment building, was an important goal. The proposed site design takes advantage of the hillside to minimize the library's impact on the small single-family homes on Hilton Way. The rooflines are carefully designed so as not to obstruct the views to the west. Details relating to the building program, floor plan, and conceptual design options are discussed in subsequent sections of this report.

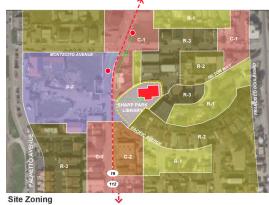
Vehicular Access and Parking

The new Sharp Park Library will offer two levels of underground parking, with about 40 parking spaces on each level. Due to the tight site constraints, the two parking levels will not be connected, which will allow for a more efficient parking layout. One level will be accessible from Hilton Way and the other will be accessible from Palmetto Avenue; digital signage will be used to communicate availability of spaces to visitors in order to improve wayfinding and efficiency. The total number of parking garage spots will amount to 80 and will be supplemented with street parking along Palmetto Avenue.

Pedestrian and Bicycle Access

The proposed site for the new Sharp Park Library is easily accessible to pedestrians and bicyclists coming from Palmetto Avenue, Pacific Avenue, and Hilton Way. The library's main entrance will be at the corner of Palmetto Avenue and Hilton Way, adjacent to a welcoming pedestrian plaza. Visitors will enter through a vertical lobby to the library level on the first floor. A second point of access will also be at the library level, from the public plaza.



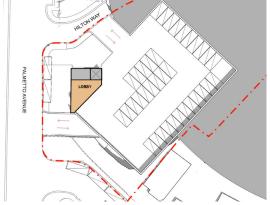


Pacifica Sharp Park Library 104 Hilton Way Pacifica, CA 94044 Zoning: P-F Public Facilites Site Area: 31,2888F Public services

Commercial C-1 C-2

Residential R-1 R-2 R-3

Sharp Park Library Site Zoning



Sharp Library Parking Garage - Level 2, Hilton Way Access



Sharp Park Library Building Program

SHARP PARK BUILDING PROGRAM AND FLOOR PLANS

Sharp Park Building Program

A new, full-service Sharp Park Library will provide significantly improved facilities and services compared to what the existing small, outdated libraries provide. The new library will offer a complete array of collections, spaces, and services that will include:

- Seating A larger quantity and diversity of seating for all ages, with an increased variety of choices appropriate for reading, work, and collaboration
- Collection Space not only to expand the overall collection size, but also to improve browsability the ability of customers to see materials and find titles of interest
- Technology Increased access to new technologies from computer stations to 3D printers and more
- Quiet reading A seating and study space for adults or teens who desire a quiet place for focused individual work
- Information services A location where patrons will be able to easily get help from library staff
- Teen space A vibrant, welcoming space that engages teens with technology, games, collection materials, and cool, comfortable furnishings that support socializing and studying
- Children's space with programming A lively, colorful, and family-friendly area designed to support programs and events for Pacifica's youngest residents
- Family place Space that allows families and groups to meet, gather, socialize, and learn together

- Group study spaces Ample, well-equipped spaces to support collaboration at all scales, from tutoring pairs to large group work sessions
- Library/community meeting and programming space with art gallery A large, multipurpose, flexible
 meeting space to accommodate the wide variety of library programs as well as support a small community
 gallery for art and rotating exhibits
- Pacifica Friends of the Library (PFL) A collaborative space dedicated to the PFL to support its efforts to generate funding for ongoing library operations through book sales
- Collaboration/maker space A flexible, well-equipped space for creative and experiential learning for Pacificans of all ages

Sharp Park Floor Plans

Based on the building program outlined above, multiple floor plan options were developed and vetted with SMCL, City staff, and the design team to select the option that would provide the best solution - programmatically, spatially, and operationally.

The main entrance will welcome visitors into an airy, vertical lobby with an elevator and staircase connecting the floors of the building, from the parking levels to the library level to the second floor. The building's entry tower massing will be a landmark along Palmetto Avenue for both visitors approaching from the north and the south. The main entrance will be accentuated by a public plaza on the corner of Hilton Way and Palmetto; the plaza will cascade down the hill from the library level. The cascading plaza is envisioned as an informal seating and programming space for the community. All core library spaces will be on the first floor, and the community room, conference room, and the back of house and staff areas will be on the top level. The community room will be located on the west side of the building facing Palmetto Avenue, which is a prime location that looks out onto the ocean with an adjacent deck area.

The library's angled massing is broken down through varied roof lines, which creates a series of protected, cascading outdoor terraces along the sloping site – providing a dedicated maker space terrace and a children's terrace adjacent to the children's area.



PACIFICA'S TOWN COMMONS COMMUNITY-SCALE

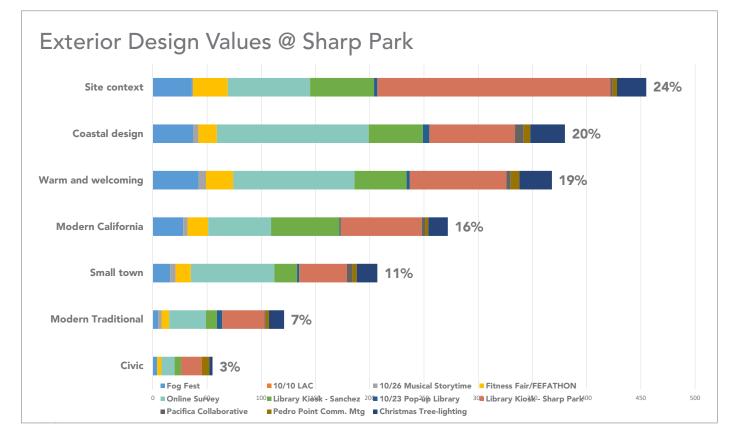
SITE CONTEXT COASTAL DESIGN WARM + WELCOMING

Exterior Design Values - Preferred Images

CONCEPTUAL DESIGN OPTIONS

Sharp Park Exterior Design Values

Community members were asked to give their thoughts and input on the exterior building and site design that will guide the future Sharp Park Library construction. In the community survey, Site Context ranked the highest, given the location of the existing library, situated on top of the hill. Coastal Design closely followed as a second priority, due to the site's proximity to the ocean. Also, participants expressed a preference for a warm and welcoming building that reflects a modern Californian design aesthetic. Community members recommended minimizing the building's footprint, while optimizing for functionality and maintenance. Additionally, people suggested including a rental space, and others requested ensuring sufficient parking, well-designed outdoor spaces, seating and work areas with natural light, small meet-up rooms with good soundproofing, and an ocean viewing area.



RENOVATED SANCHEZ LIBRARY

SANCHEZ SITE DESIGN, PARKING, AND ACCESS

Located at 1111 Terra Nova Blvd in the Linda Mar neighborhood, the Sanchez Library site is about two and a half acres in size and has ample room for a potential future expansion. The parcel map for the Sanchez Library site includes a ten-foot Public Utility Easement that runs across the site, accommodating a large, 54-inch storm drain. Relocating this storm drain could be cost prohibitive. However, it does not impede the renovation and expansion plans for the Sanchez Library.

The existing 4,000 square foot building is in fair condition and can be remodeled to incorporate current building code requirements for seismic improvements and accessibility standards. However, based on recent remodels of similarly aged buildings, approximately 20-25% of the usable area will be reduced in order to bring the building into compliance with accessibility requirements.

At the present time, the Sanchez Library can be easily accessed from Terra Nova Boulevard. The current surface parking lot has 21 parking spaces; however, it is inefficiently laid out and could be improved to accommodate more vehicles in the same site area. For ease of access, the building entrances will continue to directly adjoin the parking lot.

The Sanchez Library is also near the SAMTRANS bus and shuttle routes. Due to the site's relative isolation in the back of the valley, it was not considered as a potential site for the new full-service library. However, the Sanchez Library offers excellent access for local pedestrians and bicyclists coming from Terra Nova Boulevard. Nestled on the border between the Linda Mar and Park Pacifica neighborhoods, it is conveniently close to several senior housing communities and multiple schools.

Further development of enrichment activities and programs for children, teens, and the elderly is particularly relevant given the input from the community and the site's proximity to senior housing and schools. The recommended renovation plan includes devoting a significant portion of the building to a library/community program space.



Sanchez Library Site



Sanchez Area Zoning

C-1: Community Commercial

R-3: Multi-unit Residential

R-1: Residential

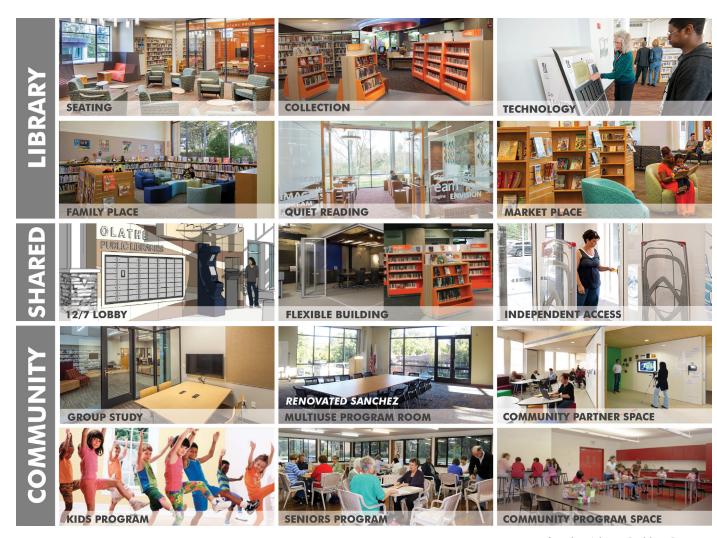
Pedestrian & Bicyle routes

SAMTRANS bus routes 14, 16, 19, 49

SAMTRANS FLX Pacifica shuttle to Linda Mar Shopping Center routes 17, 118, 112, 110 coastal service

Bus stops - directly in front of the building
FLX Pacifica Shuttle stop - 0.08 miles to the closest stop

Sanchez Library Zoning and Access



Sanchez Library Building Program

SANCHEZ BUILDING PROGRAM AND FLOOR PLANS

Sanchez Building Program

Multiple rounds of community outreach supported the new vision of an "Open Access" library with expanded programming options. Consequently, the renovated 4,000 square foot Sanchez site will enhance the small branch library with a library/community program space, serving a variety of community needs simultaneously at one integrated site. The branch renovation will incorporate a new "Open Access" operational model and provide additional community services and programs to supplement the library's core services. Additional services could potentially be developed in partnership with organizations such as the Pacifica's Parks, Beaches & Recreation department or other community-based partners.

The proposed programming and "Open Access" operational model for the Sanchez site accommodates the activities and services that the community identified as most important. During community outreach sessions, survey participants prioritized the browsing collection and library programs, emphasizing the importance of continued core library services. The proposed library services will include ample seating, computer and printer access, an inviting space for reading, a multi-use program room, and more library services and spaces as described below:

- Seating A variety of seating for all ages, with choices appropriate for reading, work, and collaboration
- Collection Space for a core collection that is easily browsable, allowing customers to see materials and find titles of interest
- Technology Access to technologies from laptops and desktop computer stations to printers
- Quiet reading A seating and study space for adults or teens who desire a quiet place for focused individual work

Multi-use library/community program room – A flexible multi-purpose space that
can accommodate large events – needed not just for library programs, but also for
a variety of recreation, civic, and community functions in Pacifica

In addition to core library services, the following innovations are planned at Sanchez Library to maximize resource efficiencies:

- Independent access Both the library and the new library/community program room can be accessed and used separately. Customers will easily manage their transactions independently and will have the support of remote library staff when required.
- Adaptable building A flexible building that can be adapted over time for changing needs will be achieved with different strategies including using movable partitions and mobile furniture

Material vending machines, self-service kiosks, and an alternative staffing model are integral parts of the proposed "Open Access" system that would maximize the availability of services at Sanchez. Community members voiced their concerns about limited library hours and agreed that an "Open Access" system at the Sanchez Library would allow for extended hours of operation, while maintaining full service during ordinary hours. The concept of an "Open Access" library model at the Sanchez Library was well received by City Council and the community. The library would be open additional hours when staff are not present, leveraging the efficiency of the self-service model to extend service hours. Visitors would be able to scan their library cards and/ or use a PIN to enter the building and be able to browse the popular collection and collect reserved books and items. Self-service kiosks would allow patrons to check out, return, and renew items. Computers will also be accessible with free Wi-Fi, online e-resources, and printing and photocopying capabilities.

To ensure successful implementation of an "Open Access" library model, continued collaboration with public safety officials will be paramount. The Police Department is engaged on this project and has communicated with other jurisdictions with similar "Open Access" service models. The Police Department found that those communities experienced no law enforcement problems either because of the library branches' locations and/or the physical security measures employed. The Police Department's continued feedback on safety features and public communication is critical as the plans for Sanchez Library proceed.

With the "Open Access" system, the Sanchez Library would have multiple modes of operation, including typical "Open Access" model operations where the library could be made available 12/7, designated hours when library staff could be present (self-service will also be available), and also concurrent or additional times when the library/community room could be used for PB&R programming or other community activities.

Creating a shared-use facility with partner organizations would allow the facility to stay open more hours during the week and respond to multiple community needs.





Potential PB&R Partnership Opportunities

As trusted centers of the community, libraries are in a unique position to attract potential partners, and to provide resources and benefits to organizations with mutual goals. In a time of diminishing funds and increasing demands, partnerships are essential to meeting community needs and to sustaining an active and engaging environment for customers. The renovated space will possibly facilitate partnerships with organizations such as PB&R and subsequent expansion of multi-generational programs and services, particularly important for the Sanchez site based on community input. Community survey responders highlighted their desire for pre-school/children's programs, community events, enrichment classes, and teen programming. A PB&R partnership could supplement the programs offered by the Sanchez Library, potentially offering a wider variety of programs in the future, including:

Programming and activities

- Storytime
- Book clubs
- After-school homework help
- Senior activities such as congregate meal outposts, classes, groups, meetings
- Computer coaching
- Teen center, teen programming, Youth Advisory Board, STEAM programs
- Meeting rooms that can be used by community groups, non-profits, residents, parties, and more
- Variety of classes exercise, special interest, game night/ trivia, etc.
- Summer Adventure Camp
- Partnerships and collaborative efforts

Space and usage

- Outside playground, viewing, picnic, activities, parking, garden, creek, and more
- Inside rooms, shared space, equipment, etc.

Sanchez Floor Plans

To implement the Sanchez Library building program described above and better serve evolving community needs, two floor plans have been proposed. Both Sanchez options include a lobby area with two individual spaces for group study, an openaccess area with library materials, an indoor program area featuring a kitchen, an outdoor program area, a community garden, and space for a possible future addition.

Both floor plan options allow for a potential future expansion of the Sanchez Library. The new expansion, proposed on the northeast side of the building, would occupy 3,000 square feet, nearly doubling the total size of the building. The Sanchez Library is situated on an approximately 2.6-acre parcel of land that is currently underutilized. The site is bifurcated by a large underground storm drain that runs along the south side of the library building. In order to avoid the relocation of the storm drain and to allow for other potential uses of the site, all proposed improvements for the library are confined to the northern portion of the site that is clear of the storm line. The site plan and project budget take the potential future addition into consideration.

Both library size options of 4,000 square feet of renovated space or 7,000 square feet, comprised of 4,000 square feet of renovated space and 3,000 square feet of new construction, will be carried forward for the City to determine based on available funding and community prioritization.







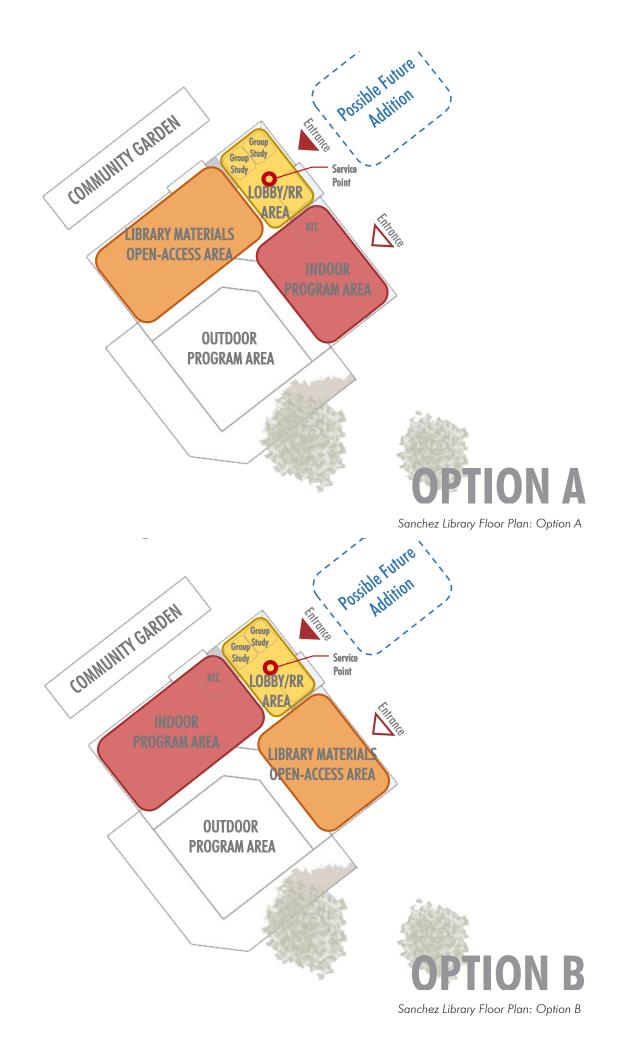
Preferred Library Services







Preferred Library Activities









Community Outreach

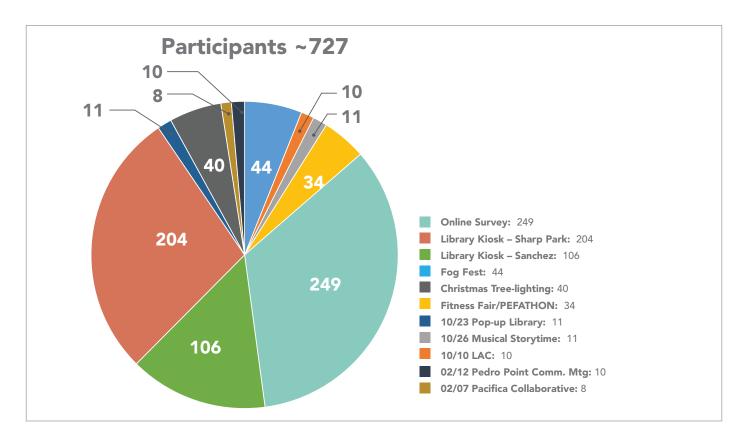
PARTICIPATION

The building programs, floor plans, and conceptual design for the Pacifica Libraries project was developed with broad participation from the community at large, City Council, LAC, PB&R, Planning Commission, and a project management team that included key City and Library leadership.

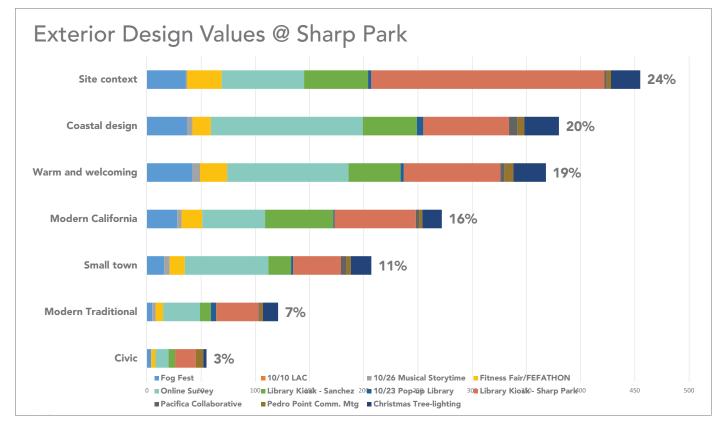
COMMUNITY OUTREACH

As of March 2019, over 700 participants have shared their insights and thoughts through the community outreach efforts. A variety of engagement strategies were used including online surveys, focus groups, speaker forum presentations, and numerous intercept kiosks at community events. Intercept kiosks were located at many destinations and events including the Fog Fest, the senior book group, the Pop-up Library, the Medicare program, the Christmas Tree Lighting at Rockaway Beach, Musical Storytime, the after-school STEAM program, the PEFathon Fitness Fair, the Pedro Point Committee Meeting, the Pacifica Collaborative, the Library Advisory Committee Meeting, and the Sharp Park and Sanchez libraries.

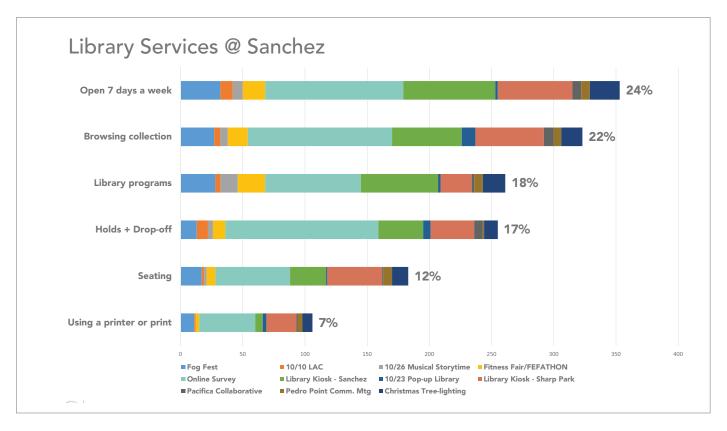
The vision for libraries in Pacifica has emerged from extensive community input gathered over the course of many years. Community members generously gave their time to share their hopes and goals for Pacifica's libraries. Since April 2018, Pacifica community members have been weighing in on site programming and conceptual design options for the proposed Sanchez Library renovation and new Sharp Park Library. The community outreach for the Sanchez site focused on the community's preferred programming and services. Survey participants were asked to identify which three library services are most important at the Sanchez site. For the Sharp Park Library, community members were asked to rate exterior design values. The following tables summarize the community outreach results.



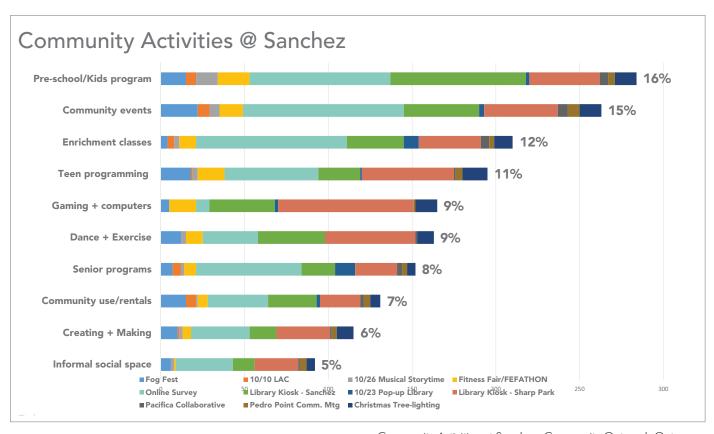
Community Outreach: Participation Summary



Sharp Park Exterior Design Values: Community Outreach Outcome



Library Services at Sanchez: Community Outreach Outcomes



Community Activities at Sanchez: Community Outreach Outcomes

ADVISORY COMMITTEE

The Library Advisory Committee; comprised of representatives from City commissions and committees, as well as stakeholder and community representatives; worked with liaisons from the City Council to guide the project, provide oversight, and act as a sounding board and resource for the project design team. Another key role for committee members was to be project ambassadors, relaying and updating the status of the project back to their respective committees, councils, organizations, and commissions.

TECHNICAL MEETINGS

Technical meetings with the City's Building Department, Planning Department, Police Department, and Fire Marshal were held at key project milestones to review the site and building for code, fire, and safety compliance. In addition, there were technical meetings with SMCL and PB&R staff to provide guidance on the programmatic, functional, and operational requirements for the building as well as to review the floor plans and adjacencies as they progressed.

PROJECT MANAGEMENT TEAM

At the core of participation, the project management team, composed of key City staff, SMCL and Group 4, met at regular intervals throughout the project to track progress. The project management team took the input gathered from each participatory group and meeting throughout the process to incorporate into the overall site programming and conceptual design.

COST MODEL

OVERVIEW

Preliminary cost models have been prepared for both the new Sharp Park Library and the renovation of the Sanchez Library. Currently, specific funding sources have not been identified for the projects, and therefore multiple options for each project were estimated in order to provide a range of costs that the City could consider. Potential funding sources for the projects include a voter supported ballot measure, low- or no interest loans, support from the San Mateo County Library for furniture and technology funding, as well as other public-private partnerships such as a donor recognition program.

Project costs for public facilities depend on numerous factors which include:

Quality

- Durable, maintainable materials that will withstand the test of time and Pacifica's harsh marine environment
- Quality systems and finishes that are easy to maintain and support over the life of the building
- Public facilities have a 40- to 50-year life expectancy with major systems designed to provide 20 to 30 years of service

Cost

• The San Francisco Bay Area has some of the highest construction costs in the country, and local construction cost inflation is expected to average 5%-6% per year through 2020.

Quantity

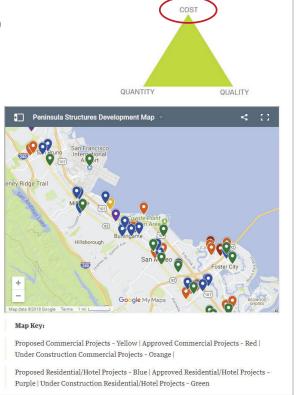
 Multiple options were estimated for both the new Sharp Park Library and the renovated Sanchez Library projects in order to provide a range of strategies and costs that the City could consider in determining their funding strategy.

OVERVIEW: PROJECT COST FACTORS

Costs in the Bay Area

"The fourth quarter outlook for the Northern California Bay Area region is slightly more optimistic than Q3 projections showing the market will "catch its breath" and level off in 2019."

- SF Bay Area has some of the highest construction costs in the country*
- Escalation for 2017 hit 6.7% and is expected to average 5-6% per year through 2020**



Pacifica libraries conceptual design report

^{*} Cummings Insights- Construction Market Analysis

^{**} TBD Cost estimating Consultants, projected for Jan 2018, & Leland Saylor Assoc. projected for March 2018.

^{***} Map from SF Business Times, October 23, 2017

PROJECT DRAFT COST MODEL

25,000 GSF \$31,600,000	30,000 GSF \$38,500,000
\$31,600,000	\$38,500,000
not included	not included
\$7,600,000	\$9,300,000
\$39.2M	\$47.8M
Renovate (E)	Renovate (E) + Addition
4,100 GSF	7,100 GSF
\$2,800,000	\$6,200,000
not included	not included
\$700,000	\$1,500,000
\$3.6M	\$7.7M
\$42.8M	\$55.0M
	\$7,600,000 \$39.2M Renovate (E) 4,100 GSF \$2,800,000 not included \$700,000 \$3.6M

^{*}Excluded from project budget — Furniture, FF&E, FF&E design contingency + soft cost

PROJECT COST MODELS

Conceptual level project cost models were developed for both the new Sharp Park Library and the renovation of the Sanchez Library. These models are comprehensive and include both hard costs (e.g. building materials, labor, and contractor overhead and profit) as well as soft costs (e.g. professional fees, construction management fees, City fees/permits, testing, and soft costs contingency). The numbers are in April 2019 dollars. Escalation has not been included in the calculation since an anticipated start date has not been identified for the projects. An overall project contingency and a design contingency have been included in the cost models. The design contingency is included to accommodate potential changes in project scope as the project is designed to a higher level of detail, and the overall project contingency is included to cover unanticipated costs or changes in the project.

COST MODEL INPUTS

Site costs include: the demolition of the existing building foundations and remaining infrastructure, site preparation, site electrical and mechanical utility work, and site improvements, including parking, hardscape, landscape, and site features.

Building costs include the foundation, superstructure, exterior enclosure, roofing, interior construction, vertical circulation, interior finishes, and building systems, including plumbing, HVAC, fire protection, electrical, lighting, equipment, and furnishings. FF&E (fixtures, furnishings, and equipment), signage, and technology costs for the project budgets have been developed on a cost-per-square-foot basis but excluded from these cost models based on the current understanding that the San Mateo County Library JPA will be supporting these costs.

^{**} Cost Models are based on April 2019 dollars



Pacifica's Town Commons

RECOMMENDATIONS AND NEXT STEPS

The recommended design option for the new full-service Sharp Park Library was selected in a City Council study session on February 25, 2019, when the Council expressed its preference for the Town Commons design. The more contemporary and modern feel of the Town Commons design; the strong civic presence on Palmetto Avenue and smaller scale on the residential side along Hilton Way; in addition to the prime location of the community room with an ocean-front view and opportunity for dedicated deck space, led the City Council members to select the Town Commons option.

The Sanchez Library program and floor plan options will continue to evolve as the City aligns the project budget and funding strategy and gains further insight regarding the community's priorities for the project. The ability for the Sanchez Library to expand within and beyond its wall through renovation or expansion, the multi-mode floor plan concept with both a library and community space, the potential partnership with PB&R, and community support for an "Open Access" library model, will allow the City to explore the next steps with a defined set of opportunities that will bring modern and flexible library services to the Sanchez Library. As part of the next steps for the project, there will be a further development of both Sanchez Library floor plan renovation options, including the opportunity for a building expansion.

The Pacifica Libraries Conceptual Design Report is anticipated to be accepted in May 2019 by the City Council. The City plans to refine the funding strategy for the project moving forward, and a future ballot measure is anticipated to be required for project funding.

The next phase of implementation for both branches would be Schematic Design, where the site, floor plans, building exterior and interior, and building systems would be designed to the next level of refinement, with continued input from City staff, LAC, and the City Council, and with updates to the Planning Commission, PB&R Commission, and the community. Sustainability goals, ongoing maintenance, and lifecycle recommendations for the new building and systems would also be confirmed during Schematic Design.



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